

In Australia, pay equality – when women and men are paid the same for performing the same role or different work of equal or comparable value – has been a legal requirement since 1969. When women and men are not paid the same for performing the same or a similar role, it is often referred to as the 'like-for-like gender pay gap'.

As Members of the Champions of Change Coalition, we have closely monitored, taken action on and reported on like-for-like gender pay gaps for many years. In our organisations like-for-like pay is tracked and regularly reviewed by our People and Culture team, with necessary salary adjustments made when disparities arise.

This toolkit, first released in 2016, provides practical tools developed to assist organisations to measure and close like-for-like gender pay gaps. We capture insights from Member action identifying and eliminating like-for-like pay gaps so that others may learn from this.

Taking action on closing like-for-like pay gaps complements action we take to understand and address the drivers of our organisation-wide gender pay gaps.

In February 2024 we welcomed and supported the Australian Workplace Gender Equality Agency's (WGEA's) publication of median organisation-wide gender pay gap data to inform more effective strategies and actions to advance gender equality in the workplace and society. We released our median gender pay gap data along with case studies on the actions we have been taking to identify the drivers of our organisation-wide pay gaps and address these in our organisations – *Closing gender pay gaps: our actions and commitment*.

Closing all gender pay gaps requires leadership action and commitment. We have developed a suite of tools to support Members to take this action. This Toolkit supports leaders to maintain the action and vigilance required to close like-for-like gender pay gaps.

What is the like-for-like gender pay gap

In parts of your organisation, men and women will be doing the same job, with the same accountability, breadth and difficulty. They will have similar performance expectations. And they will bring to their work equivalent competence and experience.

The principle of equal pay for equal work demands that all people receive comparable remuneration opportunity and outcomes for doing the same work.

A like-for-like pay gap analysis allows you to ensure the principle of equal pay for equal work is a reality. It will reveal mismatches in the system. While bias may not be the only cause of a like-for-like pay gap, this form of analysis allows you to determine if there is bias in the way in which men's and women's pay is set and rectify this immediately.

If your organisation does not have sufficient numbers to conduct a like-for-like pay gap analysis for some roles, you can measure like-for-like against a market benchmark. That is, women and men will be paid comparably against market rates for their role.

What is the difference between the organisation-wide gender pay gap and the like-for-like gender pay gap?

While related, like-for-like gender pay gaps and organisation-wide gender pay gaps are two different aspects of compensation disparity.

Like-for-like pay equality – when women and men are paid the same for performing the same role – has been a legal requirement since 1969 in Australia.

Organisation-wide gender pay gaps (also known as 'employer gender pay gaps'), reflect the overall uneven distribution of compensation in an organisation driven by the fact that women and men are not performing comparable roles or do not have comparable levels of seniority within organisations – as opposed to not getting paid the same for comparable roles.

Like-for-like pay inequality is more about individual disparities, while organisation-wide gender pay gaps represent disparities across cohorts and society more broadly.

Like-for-like gender pay gaps contribute in a small way to the organisation-wide gender pay gap – it is estimated that 3.3% of organisation-wide pay gaps are attributed to like-for-like pay gaps.¹

It is critical to identify and immediately close like-for-like pay gaps to achieve gender pay equality and meet legislative requirements.

See *Closing gender pay gaps: our actions and commitment* for details on the drivers of organisation-wide gender pay gaps and the tools to close these drivers.

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ACHIEVING EQUAL PAY IN LIKE-FOR-LIKE ROLES

¹ Cassells R, Duncan A and Ong R (2018), 'Gender Equity Insights 2017: Inside Australia's Gender Pay Gap', BCEC|WGEA Gender Equity Series, Issue #3, page 49 March 2018.

The drivers of employer gender pay gaps require action at organisation, sector and national levels

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What to look out for:

Like-for-like pay gap warning signs





What you might hear	What might be getting in the way	What to do about it	What you might hear	What might be getting in the way	What to do about it
We don't have a like-for- like pay gap – we wouldn't let that happen but we haven't done a review.	Leaders often don't believe they have a like-for-like pay gap until the analysis is done.	Conduct a like-for-like analysis or market-based comparison.	We don't have a like-for-like pay gap because we have salary bands.	Women are often appointed at the lower end of salary bands. The causes include pay shortfalls from previous roles, shorter average tenure or career breaks.	Closely scruitinise the reasons for low banding and tenure based rewards.
	Fixed pay is just one element. Often the pay gap emerges through variable pay.	Look at all types of remuneration.	We value loyalty and women don't stick around as long as men.	Consider what you are paying employees for. If your approach links pay to tenure, then high performing women with shorter tenure may be disadvantaged. Tenure itself is not necessarily an indicator of performance and contribution.	Increase attention to performance and contribution.
Women choose lower incentives and higher fixed pay.	Presuming that women are risk averse and prefer more fixed pay leads inevitably to gaps. Unconscious bias can also play a role.	Set parameters for fixed pay vs. incentives.	No bias here. Our variable pay is performance driven.	An uncritical use of 'merit' often disadvantages women and results in lower performance ratings and lower variable pay. https://championsofchangecoalition.org/wp-content/uploads/2016/08/MCC-CEW-Merit-	Beware the 'merit trap'. Examine performance ratings alongside remuneration reviews.
I am paying her more than she got in her last role.	Women you take on may be earning less with their current employer than men in your team despite equivalent skills and experience. It is all too easy to perpetuate a pay gap that has its origin in the pools from which you typically recruit your people.	Look out for the inherited like-for-like pay gap. Price the role not the person.	It's not our fault men and women have different negotiation styles.	Paper-FINAL.pdf Behaviours in men that are seen as 'commercial' may be seen as 'aggressive' in women. Determine the competitive rate of pay and apply this equitably.	Mitigate against gender- role bias. Examine perceptions critically.
It's thankless – the gap came back, and even widened over the year.	After remedial action on pay, the cycles of recruitment and transition, and out-of-cycle increases may work against the one-off correction.	Have a plan to follow up and sustain the gains.	It's problematic to compare 'apples to apples'. The data is too complex.	Getting the right role and market matches is not impossible. Fairness demands it.	Look internally by role where possible and benchmark to market. Invest in getting it right and seek support.

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First, get the facts by remuneration type...



You get the best results when you look at all kinds of remuneration

Component	What it includes
Fixed	Base pay plus superannuation
Variable	 Non-fixed remuneration that is contingent on discretion, performance, or results (eg, bonus schemes, sales commissions, short-term incentives, long term incentives). Express as opportunity provided, actual variable remuneration delivered or as ratio of the two.
Total	• Fixed remuneration plus variable remuneration (opportunity, actual and ratio).
Benefits	 Non-salary compensation provided in addition to normal salary (eg, allowances, learning or development opportunities).

Next, measure the gap in individual pay...



Looking across two lenses will surface different facets and causes of your pay gap

Lens	Methodology	What it tells you
Like-for-like	 Determine appropriate role matches (i.e., which roles are like-for-like or similar-to-similar) across the organisation. Calculate average FTE adjusted pay of female employees for a specific role match. Calculate average FTE adjusted pay of male employees for a specific role match. Express female pay relative to male pay: Subtract average male pay from average female pay and divide result by average male pay to identify the role-based gender pay gap. 	Compares the average pay of women and men undertaking the same work or work of comparable value A pay gap may indicate: Impact of career breaks or flexible work Inequity in starting salaries or out-of-cycle salary changes Bias in performance ratings (if linked to pay) Women have worked for a shorter time in the organisation or role Discrimination (conscious and unconscious).
External market-based	 Choose a market reference point. Match roles to relevant external market comparator. Calculate FTE adjusted pay for each female and each male and the compa-ratio for each female and each male using the external market reference point (i.e., divide pay by the market reference point). Calculate the average female and male compa-ratio for the organisation. Express female pay relative to male pay: Subtract average male compa-ratio from average female compa-ratio and divide result by average male compa-ratio to get the relative pay gap. 	Compares pay of women and men to the market rate for their roles A pay gap may indicate: Systemic issues in pay management Tenure, negotiation and/or service gaps. Note: This methodology makes analysis possible for smaller sample sizes Analysis will not indicate if there are occupational segmentation or representation issues.

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As you go, be sure to consider...



There are ways around all the difficult issues you may encounter

Issue	Insights from experience
Commissions and location	Commissions can span multiple years and, as a result, year-on-year analysis of variable pay may be mismatched. Consider analysis across a 24-month cycle to mitigate this. In addition, variable remuneration on a like-for-like basis may be skewed where you have a dispersed workforce or a greater representation of one gender in a geography. To mitigate this, consider using a market-based approach where average male and female pay is compared to external market data specific to the geographies. This will assist in determining whether any observed pay gap is due to gender, rather than location.
Bias in benefits received	Consider potential gender inequities with respect to benefits received by employees and review policies for unintended bias (eg, male employees may have greater opportunities than female employees to be sponsored to complete higher education). Consider also allowances/loadings/penalties.
Work schedule / penalties	Consider what benefits to include in gender pay equity analyses. For example, consider shift allowances, roster allowances and penalties in fixed remuneration pay equity analyses. These benefits relate to the way your employees work and any work schedule requirements.
Flexible workers and those on leave	Include employees on leave or part-time/flexible arrangements in your remuneration review. As there are typically a higher number of women on parental leave or working part-time or under flexible arrangements, if you do not include these workers in your review it may negatively impact remuneration levels and contribute to gender pay disparity.
Like-for-like analysis with a small number of roles	Like-for-like comparisons are powerful. However it may not be possible to conduct a like-for-like analysis if there are a small number of employees in roles or only males or females in certain roles. Where a sufficient sample is not available, you may combine roles to enable for similar-to-similar comparisons. This involves subjectivity and requires care. You may also look to marked-based comparisons and ensure men and women are paid comparably against market-rates for the role.

Take action



Area	Action
Timing of reviews	 Ensure company-specific like-for-like gender pay gap reviews are conducted simultaneously with the annual remuneration review. Conduct a like-for-like gender pay gap review before comp review, during comp review (before business-unit sign-offs, based on recommendations in HR system), and after comp review. Ensure leave takers are included in the performance and remuneration review so they will be "matched" against individuals who are on the appropriate remuneration band when they return from leave.
Performance review and process	 Review performance ratings to detect any gender bias and align performance reviews with like-for-like gender pay gap reviews. Limit or remove out-of-cycle salary adjustments and payments. Remove discretionary payments by linking all variable remuneration to objective performance criteria. Keep employees on extended leave included in the performance and remuneration review process.
One-off adjustments	 Withhold a portion of the remuneration budget/allocate additional budget to address the like-for-like gender pay gap via one-off individual adjustments. Provide business functions that have the greatest like-for-like gender pay gaps with additional remuneration budget to close the gap. Hold a portion of the budget at the CEO's discretion to be applied at the end of the annual salary review to further reduce any like-for-like gender pay gap.
Market / merit matrix	If you have a like-for-like gender pay gap, allocate a greater proportion of remuneration budget to higher performing employees with the least market-competitive pay. This helps to automatically 'close' any market-relative gap.
Recruitment and retention	 Set and monitor commencement salaries for work of the same / comparable value. Establish a practice of not asking candidates about their current salary. Knowing the number can lead to anchoring bias. Ensure recruitment firms understand your organisations' commitment to like-for-like gender pay equality and expectations regarding salary negotiation – price the role not the candidate.
Salary setting	 During hiring and the annual salary review, equip managers with tools to make factual, data-driven remuneration decisions (eg, provide access to real-time remuneration data and salary setting guidelines which are based on external market data points and reflect internal rates of pay). Monitor salary increases and one-off adjustments by implementing an approval process which is triggered should the proposed salary be above or below the approved band for a particular role. Triggers may be set asymmetrically by gender.

Case studies are from 2016

Lendlease: actively addressing the gender pay gap



Context

Equality of pay is an important issue for Lendlease. It has committed significant resources to understanding what causes gender pay gaps and how to best address them.

Lendlease currently employs circa 12,600 people worldwide across its diverse business operations and is committed to ensuring gender equity is a reality for everyone within the company. Over the last six years, Lendlease has actively worked toward achieving its gender pay equity goals through a range of in-depth reviews, processes and communications.

Problem identified

In addition to its annual like for like gender pay analysis, Lendlease actively monitors its 'business as usual activities' to identify hot spots and emerging issues related to remuneration gaps, such as the potential to import pay inequities through external hiring.

Action taken

To address this issue, Lendlease reviewed their commercial decision processes in relation to new hires as well as the complexities and variables of the entire employee lifecycle. Lendlease also implemented a program of actions based on research and their findings, specifically the importance of communications, training and education to work toward closing any gender pay gaps. These included:

- Regular employee communications about the gender pay gap review, its key findings and actions taken
- Manager training to ensure recruitment and promotion processes are fair and equitable
- Recruitment metrics for employee applications, shortlists, interviews and placements to track and identify potential gender pay disparity and gender balance issues in advance
- Setting and reviewing gender-based targets on a quarterly basis for graduates, leadership programs, new hires and starting salaries
- Embed unconscious bias and inclusive leadership training in key people manager development programs

Lendlease will continue to focus on future improvements and monitoring and is looking to undertake a qualitative review of decision making by managers in 2017 to determine any additional actions.

Lessons learned

Successfully addressing the gender pay gap requires knowledge, sound data and constant improvement and vigilance. A one-time or once a year 'fix' of pay gaps will not solve this issue in the long term or create an organisation with a fair and equitable ethos.

With every review Lendlease has conducted, the company has gained a better and much deeper understanding of the causes that contribute to a gender pay gap in like for like roles and what to do about them. By regularly analysing pay data, reviewing the processes and communicating outcomes, Lendlease has a much greater chance of eliminating any remuneration gaps, mitigating the risk of future gaps developing and building a strong corporateculture as an employer of choice.

CASE STUDY

Case studies are from 2016

Commonwealth Bank of Australia (CBA): 'just-in-time' information for managers



Context

Gender pay equity is an important focus area for Commonwealth Bank of Australia (CBA) as part of its diversity and inclusion strategy. CBA conducts pay equity analyses throughout the year and as part of the annual remuneration review process. We report on gender pay equity to the Workplace Gender Equality Agency (WGEA) and the Dow Jones Sustainability Index.

Problem identified

Overall, CBA has achieved gender pay parity on like-for-like basis. However, remaining vigilant is vital to maintaining momentum. Research reveals that pay equity issues may occur at any point in the employee cycle: on hiring; on transfer or promotion to a new role; or during performance and remuneration reviews.

Action taken

Our commitment to identifying and addressing any gender pay equity gaps that may arise is supported by making managers aware of the issue, and helping them in their decision-making with education and support tools. Just-intime solutions empower managers to make informed decisions at the appropriate juncture to minimise gender pay inequity. This approach builds awareness and commitment, and is incorporated into business as usual processes with the use of customised team dashboards.

CBA developed and implemented the following tools to inform managers of any potential gender pay bias before decisions are made:

- Pay Range Tool: Supports HR and Recruitment managers by providing advice to aid remuneration decisions for hires and employees changing roles. The tool uses benchmarked market data, and highlights gender bias by displaying compa-ratios, and how they differ between men and women.
- Online 'People Insights' dashboard: This manager self-service tool reports on overall pay gaps in teams and any like-for-like employee pay differences on a 12-month rolling basis.
- Performance Round Table tool: This detects any gender bias in performance outcomes during leader discussions. Employees who are on extended leave, i.e. parental leave, are included as part of the annual performance and remuneration reviews.
- Manager guides: Resources are available to managers to explain the impact of unconscious bias to help minimise pay inequity, and to explain how to make remuneration decisions.

Lessons learned

CBA has seen a significant behavioural change in its people managers since introducing these tools, which has resulted in closing the like-for-like pay gap at a Group level. Targeting pay inequity from time of hiring and continuously throughout the employee lifecycle helps CBA maintain a proactive focus on pay equity, rather than addressing any issues retrospectively. Achieving and maintaining gender pay equity is complex, but a continuous focus, consistent leadership tone and direct action will help CBA to achieve its diversity and inclusion goals.

CASE STUDY

Case studies are from 2016

Victorian Department of Environment, Land, Water and Planning: sharing pay equity results



Context

As part of the Victorian Department of Environment, Land, Water and Planning's (DELWP) commitment to create a more equitable and inclusive organisation, it conducted a gender pay review to understand if there was a gender pay gap within the organisation.

Problem identified

The gender pay review revealed that men across DELWP are paid on average 1.48 per cent more than women. However, when looking at the results across different pay levels, they identified areas where the gap is wider. For example, at the executive level, men are earning 7.92 per cent more than women. At the Senior Technical Specialist level, the gap is 3.74 per cent.

Action taken

DELWP's then Secretary Adam Fennessy decided to share the results of the pay gap review in his weekly all staff message and on the Department's intranet.

DELWP employees were able to see the full results of the pay gap review and learn more about the Secretary's commitment to close the gap and prevent it from widening again in the future. A partnership with the Victorian Government 'Recruit Smarter' program was also announced in recognition that unconscious bias can creep into recruitment practices and contribute to the gender pay gap.

Lessons learned

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Sharing the pay gap results with staff sent an important message that DELWP is serious about understanding and ending the gender pay gap and addressing all forms of gender inequality in the organisation.

CASE STUDY

Case studies are from 2016

QIC: a granular approach to pay equity reviews



Context

Gender pay is an issue. At QIC we recognised that we needed to take a prominent and determined stand to rectify this. We also knew we needed to be granular and have objective and valid salary data points to do our analysis.

Problem identified

We took the following approach to identifying if we had a pay gap in our organisation:

- 1. We mapped 96% of our roles to an external data point. We subscribe to numerous external salary surveys and so did this exercise with a great degree of confidence.
- 2. For each of our roles we could therefore determine where each person sits against the compa ratio (i.e. where they are against market). Our policy range is to have, at the aggregate, our remuneration +/- 10% of the market median.
- 3. We assessed our full workforce using the compa ratios and split it by gender. This was a deep and detailed piece of work but invaluable.
- **4.** We found that males were on average paid more against the compa ratio than females. This was a worrying statistic that we had to change.

Action taken

We reported the gap to our Board and Executive Committee and outlined the plan to close the gender pay gap. We have an annual remuneration budget that is approved by the Board. In the last remuneration review a substantial amount of this budget was not allocated out to the business units. Instead, it was directed to our females that were too far below the market salary for their role. We had a targeted list and in partnership with the head of the business unit, we were able to make some meaningful changes to salaries. As a result, the gap closed to 0.3% when the full remuneration cycle was completed. In real terms, it meant a far greater proportion of our females got salary increases, compared to our males. The reaction from our females was overwhelming. We had put our money where our mouth was.

Lessons learned

- You have to be granular and use objective salary data points to understand your starting position.
- Don't hide behind what you find. Take it all the way to the top.
- Communicate what you are doing. We were subtle yet determined.
- Be courageous in your actions. You won't make the necessary changes by thinking it will change by itself or by the way you had traditionally done things.
- Change the way you think at the appointment stage. The old behaviours of 'let's bring her in a little
 below market because we will make it up over time' just doesn't hold true. If they are deemed competent
 for the role pay appropriately right from the start.and direct action will help CBA to achieve its diversity
 and inclusion goals.

Champions of Change Coalition The Champions of Change Coalition includes CEOs, secretaries of government departments, non-executive directors and community leaders who believe gender equality is a major business, economic, societal and human rights issue. Established in 2010 by Elizabeth Broderick AO, our mission is inclusive gender equality across our workplaces by 2030 and a significant and sustainable increase in the representation of women in leadership. championsofchangecoalition.org CHAMPIONS OF CHANGE COALITION